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HEARING

In the Matter of:

Adjustment of the Rates for | Noncommercial Educational Broadcasting Compulsory License

Docket No. 96-6 CARP NCBRA

Library of Congress James Madison Building 101 Independence Avenue, S.E. Room LM414 Washington, D.C. 20540

Tuesday, March 17, 1998

The above-entitled matter came on for hearing, pursuant to notice, at 9:30 a.m.

BEFORE:

THE HONORABLE LEWIS HALL GRIFFITH, Chairperson THE HONORABLE EDWARD DREYFUS THE HONORABLE JEFFREY S. GULIN

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I-N-D-E-X

WITNESS	DIRECT	<u>CROSS</u>	REDIRECT	RECROSS
Bruce Owen			,	
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EXHIBIT NO.	DESCRIPTION	MARK RECD	
<u>PB</u>			
18X	Owen Testimony	1484	
19X	Notice of Appearance	1550	

1	P-R-O-C-E-E-D-I-N-G-S
2	(9:30 a.m.)
3	CHAIRPERSON GRIFFITH: Ladies and
4	gentlemen, good morning.
5	Let the record reflect, please, that the
6	Court Reporter has been previously sworn and she
7	remains under oath.
8	I'm a little disappointed. Mr. Kleinberg
9	wore his green tie yesterday
10	(Laughter.)
11	instead of today. But other than that,
12	Happy St. Patrick's Day to you.
13	MR. KLEINBERG: Thank you, Your Honor.
14	CHAIRPERSON GRIFFITH: Just one other
15	mention. We indicated we would start at 10:00 on
16	Thursday. We can start at 9:30 if you wish. Is that
17	agreeable with everyone?
18	MR. KLEINBERG: It is with us. Yes.
19	CHAIRPERSON GRIFFITH: Mr. Schaeffer
20	didn't hear me, since he is talking back there. Do
21	you agree to that, Mr. Schaeffer?
22	MR. SCHAEFFER: I'm sorry. I was not

1	paying attention.
2	CHAIRPERSON GRIFFITH: Okay. Mr.
3	Schaeffer agrees.
4	(Laughter.)
5	How about starting at 9:30 on Thursday?
6	MR. SCHAEFFER: That's fine.
7	CHAIRPERSON GRIFFITH: Fine?
8	MR. SCHAEFFER: Fine with us.
9	CHAIRPERSON GRIFFITH: All right. Fine.
10	All right. Dr. Owen, if you will raise
11	your right hand, please, sir.
12	WHEREUPON,
13	BRUCE M. OWEN
14	was called as a witness by Counsel for Broadcast
15	Music, Inc., and, having been first duly sworn,
16	assumed the witness stand, was examined and testified
17	as follows:
18	DIRECT EXAMINATION
19	BY MR. KLEINBERG:
20	Q Would you state your name, please, for the
21	record?
22	A Bruce M. Owen.

1	Q Dr. Owen, what is your current occupation?
2	A I am President of Economist, Incorporated.
3	Q And what is Economist, Incorporated?
4	A An economic consulting firm based here in
5	Washington.
6	Q And could you give the Panel a brief
7	review of your educational background, please?
8	A I have a bachelor's degree from Williams
9	College and a Ph.D. in economics from Stanford
LO	University.
L1	Q And can you tell us what you have done in
L2	the way of teaching?
L3	A I have been on the economics faculty at
L4	Stanford, on the faculty of the Business School and
L5	the Law School at Duke, and I now teach part-time at
L6	Stanford's Washington campus.
L7	Q And am I correct that you served as the
L8	Chief Economist at the Antitrust Division of the
L9	Department of Justice?
20	A Yes.
21	Q And when was that?
22	A 1971 to 1981.
	1

1	Q	And were you
2	A	1979 to 1981.
3	Q	And were you also Chief Economist of the
4	White House	Office of Telecommunications Policy?
5	A	Yes.
6	Q	And have you written any books that deal
7	with the sub	ject matter of media, broadcast media, for
8	example?	
9	A	Yes.
10	Q	What is that?
11	A	Well, two probably of closest relevance
12	are televis	ion economics and video economics.
13	Q	And have you been involved professionally
14	as an econo	mist with consulting assignments dealing
15	with televi	sion and radio broadcasting?
16	A	Yes.
17	Q	Have you testified before as an expert
18	with respect	to music licensing in a music licensing
19	case?	
20	A	Yes.
21	Q	And which case was that?
22	A	Buffalo Broadcasting.

1	Q And I believe your written testimony
2	indicates you testified before a CARP proceeding
3	involving satellite carrier royalty rates?
4	A Yes.
5	MR. KLEINBERG: I would tender Dr. Owen as
6	an expert economist, and if there is any voir dire.
7	CHAIRPERSON GRIFFITH: All right. Do you
8	have any voir dire?
9	MR. SCHAEFFER: I have no voir dire.
10	CHAIRPERSON GRIFFITH: Mr. Rich?
11	MR. RICH: No, Your Honor.
12	CHAIRPERSON GRIFFITH: All right.
13	BY MR. KLEINBERG:
14	Q Dr. Owen, could you tell us what your
15	assignment was from BMI with respect to your testimony
16	here today?
17	A I was asked to estimate what a market-free
18	what a subsidy-free market royalty rate would be
19	for BMI.
20	Q And when you use the phrase "subsidy
21	free," what do you mean?
22	A Well, "subsidy fee" means the rate that

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	would be the rate that would prevail in a market
	transaction where there was no there was no subsidy
	flowing from one side to the other.
	Q Now, in your written testimony, you
	indicated that you were looking for comparable market
	transactions as part of carrying out your analysis to
	arrive at this estimate of a subsidy-free royalty
	rate, is that correct?
	A Yes.
	Q Could you explain what you considered in
	terms of these comparable market transactions?
	A Well, I looked for comparable market
	transactions that would require the least amount of
	adjustment to make them truly comparable to what the
	market rate would be for BMI Music used by public
	broadcasting.
	Q And did you arrive at a determination of
	what the comparable market transactions that you were
	going to look at were?
	A Well, I arrived at a determination that

mination that the fees paid by commercial broadcasters were the best available benchmarks to use for estimating what the

1	BMI royalty rate would be in a non-subsidized market
2	environment.
3	Q And why did you look at the commercial
4	broadcasting industry as a comparable situation?
5	A Well, there are a lot of similarities
6	between public broadcasting and commercial
7	broadcasting, starting with the fact that they both
8	broadcast. They both involve the broadcast of
9	audiovisual entertainment and information to mass
10	audiences. They both involve the use of program
11	inputs that are similar, the same kinds of actors and
12	directors and sound stages and music.
13	They have the same or similar program
14	categories. They compete, to some extent, for
1.5	commercial sponsorship. They use programming to
16	compete for some of the same audiences.
17	MR. SCHAEFFER: I'm having trouble hearing
18	you.
19	CHAIRPERSON GRIFFITH: Dr. Owen, could you
20	keep your voice up, please?
21	THE WITNESS: I'll do my best.
22	And, finally, they are comparable in terms

1	of commercial and public broadcasting are
2	comparable in terms of their bargaining power vis-a-
3	vis BMI, because both of them bargain with BMI on a
4	collective basis rather than individual stations
5	bargaining when it comes to the blanket license. The
6	commercial stations bargain through the All Industry
7	Committee, and the public stations bargain through
8	CPB.
9	BY MR. KLEINBERG:
10	Q Now, you mentioned that you looked
1	

Q Now, you mentioned that you looked -- among the similarities were that they were both audiovisual. That was with respect to television, I take it?

A Yes.

11

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Q How about the radio side?

A Well, the radio side, they are somewhat less comparable. In particular, the mix of programming is quite different in radio between public and commercial. But many of the rest of these similarities are the same.

Q Now, in your written testimony, you indicated that you had concluded that the best

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available in	dicator was	the payments	made by the
commercial te	elevision rad:	io broadcastin	g industries.
Did you als	o look at a	and consider	the previous
agreement bet	ween BMI and	the public bro	adcasters, in
terms of its	reliability a	as an indicato	r of what the
subsidy-free	market transa	action would b	e?

A Yes.

Q And what were your conclusions in that respect?

A My conclusions were that the previous royalty rate is a somewhat less reliable benchmark than current commercial rates. The reason for that is as was given I gather yesterday in the written testimony of Mr. Willms. The circumstances surrounding the 1992 negotiation made that negotiation difficult to compare with current conditions.

In particular, there was no contrast to current conditions. There was no comparable market-determined commercial rate to serve as a context for the negotiation of public television or public broadcasting rates.

I understand that BMI thought that the use

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of music by use of its music by public broadcasting
was substantially less than it was at the time it
actually was at the time and still less than it is
now. And the context of the negotiations was such
that the ASCAP agreement had already been entered
into, and it did not appear to be cost effective to
try and negotiate a higher BMI fee, given the
likelihood that the ASCAP fee would be seen as a cap.

Finally, the commercial rates today give us as a benchmark four different bargaining outcomes, whereas this, the 1992 fee, would give us just one observation. What I mean by that is that the fees that BMI receives from commercial broadcasters today are the result of bargains with three networks plus the stations, four separate negotiations, whereas the 1992 transaction was through a single negotiation.

So for all of those reasons, I think the 1992 outcome is less reliable as a benchmark than commercial rates today are.

Q And the four separate negotiations you were referring to were on the television side, obviously, the three television networks and the --

1	A Yes.
2	Q local television, and on the radio side
3	there were the radio negotiations?
4	A That's right.
5	Q Now, turning to your analysis with respect
6	to the estimate of the fee for public television,
7	could you explain the methodology that you utilized in
8	terms of analyzing the commercial TV television market
9	and any adjustments that you made with respect to that
10	analysis?
11	A Yes. I start with the use of the
12	commercial as the starting point of the benchmark.
13	But then, of course, it is necessary to adjust that
14	for the differences, the important differences between
15	commercial broadcasting and public broadcasting. And
16	there are four factors that I looked at in terms of
17	making those adjustments.
18	The first was the extent of use of BMI
19	music. To the extent that one or the other medium
20	used more BMI music than the other, one would expect,
21	other things equal, that the license fee would be
22	higher for the one that used the more music.

1	Second, program expenditures. It seems to
2	me reasonable that music fees, as a percentage of
3	program expenditures, would be about the same on
4	public broadcasting and commercial broadcasting. It
5	would be surprising to find a big difference, just as
6	I would expect to find the other factors of production
7	to be roughly the same proportion of program
8	expenditures.
9	So to the extent that one or the other
10	spends more money on programming, I would expect the
11	one with the higher expenditure to have higher music
12	fees.
13	Q Doctor, what do you mean by "programming
14	expenditures"?
15	A I mean expenditures on programming as
16	opposed to other kinds of expenditures made by
17	broadcasters.
18	Q Including purchase of programming from
19	outside
20	A Purchase and production of programming.
21	Q Thank you.
22	A As reported by the entities.

1	Q Okay. That is two factors.
2	A The third factor is revenues. Revenues
3	are a measure of ability to pay. They reflect demand,
4	and perhaps most important they are a proxy or a check
5	on the expenditures. You would be surprised to find
6	that music fees as a percentage of revenues were very
7	different between the two between the two media,
8	between public and commercial television.
9	The final measure is audience. The size
10	of an audience is a measure of the effectiveness of
11	the programming, and, therefore, the effectiveness of
12	the inputs into the programming. And I would expect,
13	other things equal, that larger audiences would be
14	associated with greater expenditure on music, along
15	with other inputs.
16	Q Dr. Owen, could you go through your
17	well, strike that.
18	You did reach a determination as to what
19	you concluded was a reasonable range of fees for BMI
20	license fees for public television, correct?
21	A Yes.
22	Q And what was that conclusion?

1	A The conclusion is that the the
2	reasonable range within which to set the BMI fee is
3	between four and seven percent of the fees paid by the
4	commercial broadcasters sorry, the commercial
5	television broadcasters.
6	Q And in dollars, that would equal what?
7	A It turns out that that is \$4- to \$7
8	million in round numbers.
9	Q Could you explain to the Panel how you
LO	arrived at that conclusion with respect to your
L1	analysis of the four factors that you have just
L2	described?
L3	MR. KLEINBERG: And I think also I will
L4	have to, at this point, close the hearing to the
L5	executive we have to go into executive session.
L6	CHAIRPERSON GRIFFITH: All right. Are
L7	there any individuals in the room that should be
L8	excluded?
L9	All right. Thank you.
20	(Whereupon, the proceedings went
21	immediately into Executive Session.)

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1	CHAIRPERSON GRIFFITH: We're ready when
2	you are.
3	BY MR. RICH:
4	Q I take it you understood your assignment,
5	Dr. Owen, to be to establish what a subsidy-free
6	royalty rate should be for BMI for the period covered
7	by this proceeding, is that right?
8	A Yes.
9	Q Is that the same in concept as
10	establishing a rate that approximates what a free
11	market would establish?
12	A I think I have heard it described as
13	establishing what a willing buyer would pay a willing
14	seller. Sure, that's the general idea.
L5	Q That is the general idea in a transaction
L6	that is marked not marked by any coercion of any
L7	kind involving the buyer or the seller, is that right,
1.8	a free arms length transaction?
19	A Well, by a commercial transaction.
20	JUDGE GULIN: Would fair market rate be
21	another way of saying
22	THE WITNESS: The rate that would result

in a commercial transaction with no subsidy, yes.
Commercial transactions have all kinds of bargaining
power involved on one side or the other, and I am
trying to come at that question from the point of view
of the relative bargain taking into account the
relative bargaining power of the two sides, just as in
commercial broadcasting.

BY MR. RICH:

Q Now, in your written testimony in which you identify commercial broadcasters as a suitable proxy -- I think that was your word -- for identifying the appropriate market level, I am correct, am I not, that you cite the following factors in examining the historic relationship between commercial broadcasters and BMI as bearing on your conclusion? One is the fact that there have been -- that these have been arms length negotiations. You do cite that, correct?

- A The ones I am using as a benchmark, yes.
- Q And you also cite the ones you use as a benchmark as being the product of mutual consent, correct?
 - A Yes.

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1	Q And you also identify those transactions
2	as not having been imposed by a court or other outside
3	party, correct?
4	A Right.
5	Q And you also indicate that they reflect a
6	long history of negotiation between the parties,
7	correct?
8	A Yes.
9	Q Those are all factors which militate, I
10	take it, in favor of using such prior negotiations as
11	proxies, to use your term, for the fees to be set
12	here, is that correct?
13	A Yes.
14	Q And you reject, in turn, the Public
15	Broadcasters' own prior fee experience in favor of
16	this proxy approach, is that correct?
17	A I think it is less reliable, yes.
18	Q Less reliable.
19	And you indicate that you relied, for
20	purposes of understanding the circumstances and
21	context of what occurred in the last BMI-Public
22	Broadcaster negotiation, on the written testimony of

1.	Mr. Willms of BMI, is that correct?
2	A Yes.
3	Q I take it from that you have made little
4	or no independent examination as to those
5	circumstances?
6	A Well, to some extent I am familiar with
7	the circumstances from other sources. But basically,
8	I am relying on his testimony, yes.
9	Q What other sources are you relying on?
10	A Well, I'm generally aware of some of the
11	context of the litigation, the Rate Court proceeding
12	that ASCAP was involved in, that sort of thing.
13	Q You were not a consultant to BMI at the
14	time of the negotiations in 1992, for example, were
15	you?
16	A No.
17	Q And do you have any knowledge whether the
18	1992 agreement which was reached between BMI and
19	Public Broadcasters was the first such agreement
20	between those parties?
21	A I believe it was not.
22	Q And so when Mr. Kleinberg identified an

1	agreement singular to you, that was not
2	intended, I take it, to suggest that there has been
3	but a single prior negotiation between the parties,
4	correct? That is, between public broadcasting and
5	BMI?
6	A I don't know what he intended. I didn't
7	understand it that way.
8	Q You understand, in fact, there to have
9	been how many prior agreements between these parties?
10	A Several. I don't know the exact number.
11	Q Do you know you don't know the number?
12	A No.
13	Q Do you know when they were entered into?
14	A I can't recite the years.
15	Q Do you know when the first such agreement
16	dates back to?
17	A Sometime in the '70s, I think.
18	Q You made no investigation of that?
19	A No.
20	Q It wasn't relevant to your analysis?
21	A No. I considered the 1992 circumstances
22	because that was the closet one.

1	Q Did you examine the pattern of prior fees
2	over, say, the past 20-year period as between BMI and
3	the Public Broadcasters?
4	A No.
5	Q Did you make any inquiry as to what
6	circumstances surrounded, putting aside the 1992
7	negotiations, the fees that were entered into
8	beginning in 1978 for the period 1978 through 1982?
9	A My understanding, based on Mr. Willms'
10	testimony, is that all of the transactions were
11	clouded or overshadowed by various kinds of
12	litigation.
13	Q Is it your understanding that Mr. Willms
14	identified factors and changed circumstances covering
15	a 20-year period or covering the period from 1992 to
16	the present?
17	A I guess my understanding is chiefly
18	focused on 1992.
19	Q Yes.
20	A I have the impression from Mr. Willms or
21	elsewhere that that litigation didn't begin in 1991.
22	Q What independent knowledge do you have of

1	the state of finality or lack of finality of
2	commercial broadcaster license arrangements with ASCAP
3	and BMI from the period 1978 to the present?
4	A My understanding is that the first
5	litigation-free final transactions were reflected in
6	the 1996 revenues.
7	Q What is
8	A That is, the three networks and the 1996
9	to 1999 station agreement.
LO	Q What is your understanding as to the
11	history of the commercial radio industry's negotiation
12	and litigation experience with ASCAP and BMI?
L3	A My previous answer was for television.
14	There are some commercial transactions with with
L5	radio.
L6	Q Dating back 20 years, yes?
L7	A Yes. Or dating back some time. I don't
18	know exactly how long.
19	Q And what is your understanding with
20	respect to the state of finality of the ABC, CBS, and
21	NBC television network license arrangements with BMI
22	over the past 20 years?

1	A That until the most recent set of
2	agreements they were all either the subject of interim
3	arrangements or temporary in some other way.
4	Q And that understanding is based on what,
5	Mr. Willms' testimony?
6	A Yes.
7	Q Is that based on any independent
8	examination of any other facts?
9	A No.
LO	Q Were you shown any copies of any of the
L1	network television license agreements with either
.2	ASCAP or BMI in preparation for your testimony?
L3	A No.
L4	Q So you rely entirely on your understanding
L5	from Mr. Willms' testimony as to the prior state of
-6	those license agreements?
7	A Yes.
-8	Q Now, were you present for Mr. Willms'
L9	testimony yesterday?
20	A No.
21	Q If I were to advise you that in his
22	testimony yesterday Mr. Willms acknowledged the
- 1	1

following factors, I'm going to ask you whether this might not cause you to reconsider certain of your premises.

Number one, that there has been a long history of negotiated agreements between Public Broadcasters and BMI. Two, that these prior agreements were all negotiated at arms length. Three, that they resulted in prices that both sides accepted. Four, that they were not the product of coercion. And, five, that they were not imposed by a court or other outside party.

I'm not asking you to subscribe to that.

I'm going to represent to you, for purposes of this question, that Mr. Willms so testified as to each of those points. In those circumstances, would such testimony cause you at least to reconsider whether you need to look any further than BMI's own 20-year history of negotiated agreements with Public Broadcasters in order to arrive at the best market approximating fees for this Panel?

A Well, I don't think any of that comes to grips with the reasons that I regard as important for

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thinking that the 1996 commercial rates are more reliable than the 1992 public broadcasting rates.

They don't come to grips with the fact that there was no comparable prevailing commercial final rate that provided a context for the public broadcasting negotiations in 1992, or before that as far as I understand it.

They don't deal with the misperception of music use that BMI had that affected its negotiations, at least in 1992. I don't know if that factor applies earlier. And most importantly, they don't come to grips with the structure of the negotiations in 1992 under which BMI was faced with what amounted to a fait accompli.

That is to say, the ASCAP agreement was done, and if BMI wanted to make any radical change in its -- in its fee, it would have to go to court or to a CARP or a CRT, or whatever the forum was at the time, and spend a lot of money trying to change it in a context where that was not a very likely outcome.

None of the things that you recited really came to grips with those factors. And those are the

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1	factors that I think are most important in my mind in
2	thinking that the 1996 commercial rates are better as
3	an indicator of what the market's subsidy-free rate
4	would be today.
5	Q What do you know about the timing of the
6	BMI 1992 negotiations in relation to the ASCAP 1992
7	negotiations with Public Broadcasters? For instance,
8	do you know whose negotiations commenced before whose?
9	ASCAP in relation to BMI?
10	A The only thing I know about it, or my
11	understanding, is that the ASCAP agreement was
12	finalized first.
13	Q So you have no knowledge as to how it came
14	to be, if it is true, that the ASCAP rate was
15	finalized before the BMI rate in 1992, is that
16	correct?
17	A That is true. My understanding of this
18	comes from Mr. Willms' testimony.
19	Q You don't know, for instance, do you, when
20	the rate that was arrived at with ASCAP was structured
21	with foreknowledge by the parties where the public
22	broadcasting negotiations were going with BMI? You

1	don't know that one way or the other, do you?
2	A I don't know anything about the details of
3	the negotiation.
4	Q Including that fact, is that, right, sir?
5	A I don't know that fact. And the only
6	other fact that I know about it is that ASCAP regarded
7	the the transaction as reflecting the disclaimer
8	about precedent that was contained in the agreement.
9	That is, that the agreement wouldn't be used as
10	against ASCAP in the future as a precedent.
11	Q You know that now, you are saying?
12	MR. SCHAEFFER: I rise to object. If
13	we're going to get into the line of inquiry by Mr.
14	Rich as to what went on within the negotiations which
15	were all confidential, as I understand it, between
16	ASCAP and the Public Broadcasters, that the
17	negotiations, as I understand it, were done under the
18	seal of confidentiality. If Mr. Rich has a different
19	view, I would like to find that out now.
20	MR. RICH: I don't think we'll have a
21	problem here, Mr. Schaeffer.

Thank you.

MR. SCHAEFFER:

1	BY MR. RICH:
2	Q Dr. Owen, just to follow on your last
3	observation, is it your understanding that at the time
4	BMI concluded its deal in 1992 with public
5	broadcasting it was aware of the no precedent language
6	that you have just cited that existed in the ASCAP
7	license agreement?
8	A No. It didn't need to be. All it needed
9	to be aware of is what the ASCAP agreement was.
LO	Q Perhaps I misunderstood you. I thought
L1	you to be suggesting that a reason that BMI understood
L2	in 1992 that its own deal was not market approximating
L3	was its knowledge that, in turn, the deal it was tied
L4	to was not market approximating.
L5	A No, that's the reason for us to think that
L6	now.
L7	Q With the benefit of hindsight?
L8	A Sure.
L9	Q And not with the benefit of looking at a
20	series of 20-year negotiated arms length agreements
21	between the parties, correct?
22	A Correct.

1	Q Okay. Now, I take it, then, that one of
2	your premises here as an economist is that the fact
3	that ASCAP was involved for a period of time in
4	litigation concerning rates for local television
5	broadcasters that that fact prevented BMI from
6	determining the fair market value of its own repertory
7	in relation to Public Broadcasters. That's your
8	testimony, correct?
9	A That certainly was an important factor
LO	that made it more difficult to evaluate it, yes.
L1	Q And you're not making that as an
L2	independent evaluation or judgment. You are relying
L3	on Mr. Willms' testimony so stating, correct?
L4	A Yes.
L5	Q Isn't it a fact, Dr. Owen, in your
.6	experience that all kinds of agreements are
L7	consummated in the marketplace where the parties lack
L8	perfect information about the prices that may
L9	ultimately be charged by their competitors for similar
20	goods and services?
21	A Certainly.

And is it, nonetheless, your testimony

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that in order to arrive at an agreement in those circumstances that reflects reasonable value in relation to customer X, the seller must have perfect knowledge concerning its competitor's prices as to customers Y and Z, is that the essence of your testimony?

A No, I'm not. I'm suggesting that since we want to estimate what the rate would be in a commercial environment today when it is known what the arms length, litigation-free commercial rates are that that is more useful than looking at a fee that is determined in the past when that information was not available.

Q I believe you also testified that a factor which cuts against the reliability or desirability of relying on prior public broadcasting-BMI arrangements is the fact that BMI now contends its music share has increased, is that correct? You cite that in your written testimony, I believe?

A BMI, as I understand it, contends that its music share has increased and that it, in 1992, thought that it was even -- thought that it was lower

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than it actually was.
Q But that factor taken by itself doesn't
have any bearing, does it, on whether back in 1992,
based on the best information then available music
use and otherwise those agreements were or were not
fair market approximating, correct? It's a changed
circumstance?
A Right. That factor by itself is a changed
circumstance. And other things equal, it would
suggest a higher fee today than in 1992.
Q But it would not suggest or bear on the
reasonableness of the fee then negotiated back in '92,
would it, by itself?
A All of these factors distinguish 1992 from
1996 in terms of whether the outcome is likely to be
different, other things equal.
Q My question is slightly different. My
question is whether you rely on the assertion by BMI
that its music use share has increased from 1992 to
the present as a factor to discount, for purposes of
analysis, as reasonable or not as of 1992 the fee that

BMI entered into with Public Broadcasters?

1	A I don't know that I have a conclusion as
2	to whether the 1992 fee was reasonable or not. I am
3	only concerned with whether or not it's an adequate
4	benchmark for estimating the 1997 fees.
5	JUDGE GULIN: When you cite music use
6	misconception or increase as a reason for not using
7	the prior agreement as a benchmark I guess the
8	question is, is that really a reason why it shouldn't
9	be used as a benchmark, or is that simply a reason why
10	it should be adjusted now?
11	THE WITNESS: Well
12	MR. RICH: Thank you. It was better asked
13	than I asked it.
14	THE WITNESS: I guess the best response to
15	that is that that was a factor that undoubtedly
16	entered into Mr. Willms' decision not to litigate the
17	1992 outcome. And since the sums involved were
18	relatively small compared to litigation costs, a more
19	accurate view of what the music use percentage
20	actually was might have led to a different decision.
21	BY MR. RICH:
22	Q Do you have any knowledge of the accuracy

1	or inaccuracy of the data that were then relied on in
2	1992, music use data?
3	A My impression is that they were not very
4	accurate by current standards.
5	Q And your impression is derived from?
6	A I can't remember where I got that, whether
7	I read it in Mr. Willms' testimony or somewhere else.
8	Q You have made no analysis comparing the
9	supposition of the parties in 1992 versus what you
10	term "the actual factor," correct?
11	A Correct.
12	Q You also testify at page 4 of your written
13	testimony, as I understood it, that the past fees paid
14	to BMI by Public Broadcasters are inappropriate as a
15	guide to fee-setting here because ASCAP's fees may
16	change in this proceeding, is that correct?
17	A Yes.
18	Q Now, doesn't that again beg the question
19	whether the previously negotiated fees between the
20	Public Broadcasters and either or both of ASCAP and
21	BMI represented voluntary market transactions
22	reflecting the fair value of those rights for the

1	period covered then, not now?
2	A It doesn't address that question. That's
3	correct.
4	Q Now, I believe you acknowledged both in
5	your written and oral testimony, Dr. Owen, that this
6	is not the first time you have testified on behalf of
7	a performing rights organization, correct?
8	A Correct.
9	Q You, in fact, provided testimony in the
10	Buffalo Broadcasting antitrust proceeding, correct?
11	A Yes.
12	Q And you were there testifying as well on
13	BMI's behalf, is that correct?
14	A That's correct.
15	Q And you took an oath and testified
16	truthfully in that case, I take it, yes?
17	A Yes.
18	Q And in that case, on direct examination by
19	Mr. Sisk, I believe it was, of Hughes, Hubbard & Reed,
20	BMI's counsel, you had occasion to testify with
21	respect to the way prices are set in the television
22	music marketplace, correct?

1	A Yes.
2	Q I'd like to show you and actually read
3	into the record about a page of that a little over
4	a page of that testimony, and we'll circulate it
5	around. This is pages, of the transcript, on direct,
6	2338 into page 2340. Give a moment for everybody to
7	get it.
8	CHAIRPERSON GRIFFITH: Do you want this
9	marked, or are you just going to read it into the
10	record?
11	MR. RICH: I think we ought to have this
12	marked, Your Honor, as
13	CHAIRPERSON GRIFFITH: PBX Exhibit 18X.
14	MR. RICH: 18X. Thank you.
15	(Whereupon, the above-referred
16	to document was marked as PBX
17	Exhibit No. 18X for
18	identification.)
19	BY MR. RICH:
20	Q Dr. Owen, I am going to be
21	MR. KLEINBERG: One moment, please. I
22	have looked at it, and what I see is testimony that is

1	in the middle of something. There is no even
2	question. The question posed is not included, so I
3	don't even know the and the answer appears
4	MR. RICH: I have
5	MR. KLEINBERG: to start in the middle.
6	MR. RICH: I have the full transcript
7	here, Mr. Kleinberg. And the Panel and the witness
8	certainly are free to and you are to examine so
9	much of it as you want. This was part of a multi-page
10	colloquy with Mr. Sisk involving why, in Mr. Owen's
11	judgment, the music license marketplace television
12	music license marketplace operates competitively.
13	And he gave very serious reasons, and the
14	portion I am focusing you on is where toward at
15	line 19 of 2338 you say, "This brings us to the
16	third," and I think you
17	JUDGE GULIN: Excuse me. Would counsel
18	like an opportunity to review the transcript first?
19	MR. KLEINBERG: I would like to see the
20	question. I have never heard of
21	CHAIRPERSON GRIFFITH: And if Dr. Owen's
22	wish is to see the entire thing, too, I think he

1	should be permitted to.
2	MR. RICH: I have absolutely no problem
3	with that, Your Honor. We can either run more copies,
4	or I can share this with the witness, and
5	MR. SCHAEFFER: Well, I've never seen this
6	before either. I don't want to make it more trouble
7	than it's worth, but
8	MR. RICH: I assure you, the whole
9	MR. SCHAEFFER: I don't even know if ASCAP
10	was present during this being taken.
11	MR. RICH: I surely expect that the Paul
12	Weiss firm representing ASCAP was eagerly listening.
13	I assure you that
14	MR. SCHAEFFER: I'll accept your assurance
15	that
16	MR. RICH: the full context of what I
17	am inquiring about and the complete thought is
18	contained in what I am about to read, but I have no
19	interest in hiding the ball from anybody.
20	MR. KLEINBERG: Well, I think it would be
21	useful, since I think the testimony is from 1980 or
22	'81, and it is not exactly like fresh in everybody's

	mind at least not in mine so I think the withess
2	should certainly be entitled to see it, and I wouldn't
3	mind seeing it.
4	CHAIRPERSON GRIFFITH: Mr. Rich, let me
5	just inquire one Judge Dreyfus has mentioned, would
6	it be possible to go into another area and have it run
7	off so that
8	MR. RICH: I would prefer, just given the
9	sequence of my examination that I do it now.
10	CHAIRPERSON GRIFFITH: Surely.
11	MR. RICH: I think we can run it off very,
12	very quickly, if we could just adjourn for two or
13	three minutes.
14	CHAIRPERSON GRIFFITH: All right. We'll
15	take about a five-minute recess to
16	MR. SCHAEFFER: Judge, I hate to do this,
17	but can we take a break, because I would like to read
18	it before he puts the questions so I'll know what
19	they're talking about. Just having the copy in front
20	of me to both read and listen at the same time
21	CHAIRPERSON GRIFFITH: Six minutes, then,
22	Mr

	(Laughter.)
2	MR. SCHAEFFER: If that were Mr. Kleinberg
3	and Mr. Rich, that would be necessary. But in my
4	case, I think I need
5	CHAIRPERSON GRIFFITH: About 10 minutes.
6	How is that?
7	(Whereupon, the proceedings in the
8	foregoing matter went off the record at
9	10:23 a.m. and went back on the record at
10	10:35 a.m.)
11	MR. RICH: I apologize if there was any
12	confusion. What we have done and I would propose,
13	Judge Griffith, that we is that we redesignate this
14	exhibit to include two additional pages which we have
15	now put in front of the witness and Your Honors,
16	beginning at 2336 through 2340, which I believe gives
17	the adequate context for this question and answer.
18	CHAIRPERSON GRIFFITH: All right.
19	MR. KLEINBERG: I just want to make the
20	following observation. Mr. Rich did kindly provide me
21	with the question, which appears on page 2336, and the
22	question reads, "Now you get to Part 2 over here on

1	page 22," and I don't think really illuminates for
2	present purposes what the context of the questioning
3	is.
4	That being said, if the witness is able to
5	answer Mr. Rich's question, then that is fine. But I
6	think the Panel ought to recognize that we are dealing
7	here with something on a face of it which doesn't even
8	describe what it is that was being responded to,
9	and
10	CHAIRPERSON GRIFFITH: Mr. Kleinberg, on
11	redirect, can't you bring out what you want to, if
12	necessary?
13	MR. KLEINBERG: I can. That's why I am
14	noting this, just so everyone is aware that of the
15	circumstances surrounding this. And, you know, it is
16	from
17	CHAIRPERSON GRIFFITH: Okay.
18	MR. KLEINBERG: testimony from 1981 or
19	'82. So that being said, if the witness can answer,
20	let's proceed.
21	CHAIRPERSON GRIFFITH: Thank you.
22	MR. RICH: May I proceed, Your Honor?

1	CHAIRPERSON GRIFFITH: Please.
2	BY MR. RICH:
3	Q Dr. Owen, at 2336, in response to
4	questioning by Mr. Sisk, BMI's counsel, you indicate
5	that referring to what I take it was a written
6	submission in that proceeding that you were addressing
7	the question of competition in the music licensing
8	marketplace.
9	A Yes.
10	Q And that you go on to indicate that there
11	are two different kinds of competition, line 8
12	really, three, if you include the committee's
13	bargaining power in the marketplace. Do you see that?
14	And you then course through a discussion of the three
15	kinds of competition.
16	For my purposes, I want to focus you
17	beginning at page 2338 on what you describe as,
18	beginning line 19, the third, and I think in my mind
19	the most important, of the three reasons why I think
20	there is price competition in this market. I'm going
21	to keep reading for a bit.

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"And that is that it doesn't make any

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economic sense to talk about fixing part of the price of a product. You can't do it. It doesn't work.

"What happens in the market for music is that composers and copyright owners are selling music to stations. And in order to do that, they engage in two separate kinds of transactions, two separate negotiations. One is for the performing right, and the other is either for synchronization rights or for a composer for hire contract.

"As all the economists in the case agree, the market for synchronization rights and the market for composer for hire contracts is highly competitive one. That means that it takes the actors in that market take account of performing rights, the expected royalties from the performing rights societies, in setting the prices or negotiating prices that they get for synchronization rights and composer for hire agreements.

"If the rewards expected from the performing rights societies go up, the price of synchronization rights and composer for hire agreements will go down.

1	"What really matters here is the price of
2	music used on local stations, and that is composed of
3	these two parts. And as long as there are individual
4	negotiations, and a hotly competitive supplying market
5	for part of the price, it is simply impossible to
6	extract monopoly rents or supercompetitive prices for
7	music taken as a whole.
8	"That means that the effective price, the
9	real price, whatever the nominal rate is for ASCAP and
LO	BMI distributions, the effective price of performing
11	rights is competitive competitively set."
L2	You so testified, correct?
L3	A Yes.
L4	Q And you believe that was true as a matter
L5	of economic theory and principle, correct?
L6	A Yes.
L7	Q Based on your understanding both of
L8	television business and of the music performing rights
L9	marketplace, correct?
20	A Yes.
21	Q And that testimony you still believe to be
22	true and accurate today?

1	A Yes.
2	Q Now, if I understand that testimony, sir,
3	the "effective price" of performing rights, as you see
4	it, is determined by the interaction between the
5	synchronization and performing rights marketplace
6	combined, correct?
7	A The price of music.
8	Q Right.
9	A Overall price of music.
10	Q Overall.
L1	A Yes.
12	Q Yes. And so that whatever the, in your
L3	words, "nominal price" of performing rights, any under
L4	or overpayment in the performing rights marketplace is
L5	corrected for in the hotly competitive synchronization
L6	rates marketplace, correct?
L7	A Yes.
L8	Q So as you testified in the Buffalo
L9	Broadcasting case, if the royalty for performing
20	rights is too high, then the competitive market for
21	sync rights and composer for hire transactions will
22	fall to offset this possible distortion, resulting in

1	an overall price that's appropriate, correct?
2	A Competitive.
3	Q That's competitive.
4	A We're talking about market power and
5	competition.
6	Q Yes. Now, is there any reason why this
7	mechanism would not operate in the other direction
8	namely, that if the payments for performing rights are
9	too low, that the sync rights in composer for hire
LO	markets would not offset this by adjusting upwards,
L1	again preserving a competitive overall price? Works
L2	in both directions, doesn't it?
L3	A I would think so.
L4	Q Now, if your proposal for CPB pardon
L5	me, for PBS and NPR royalties for the 1997 to 2002
L6	period is appropriate, I take it this suggests a view
L7	that the royalty rates agreed to for prior periods
L8	were too low?
L9	A They suggest there was a subsidy in prior
20	periods, yes.
21	Q And if, in fact, BMI and ASCAP collected
22	royalties from PBS and NPR for approximately 18 years
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1	that were too low, would you agree that the result of
2	this would have been that the composure for hire and
3	synchronization rights agreements about which you
4	testified in the Buffalo Broadcasting case would have
5	adjusted to this by increasing the amount of money
6	that producers of programming would have paid to these
7	composers for the initial upfront rights?
8	A That would be my expectation.
9	Q And under the logic of your antitrust
10	testimony, then, wouldn't the competitive market
11	combined for music the sync and performing rights
12	market together have ensured that music creators,
13	whether represented by BMI or by ASCAP, received
14	appropriate overall compensation?
15	A Competitive overall compensation.
16	Q Competitive overall.
17	And so, therefore, that would have
18	prevented them from "subsidizing" noncommercial
19	broadcasting, correct?
20	A It would have prevented them from
21	subsidizing noncommercial broadcasting in terms of the
22	overall price of music, but not necessarily in terms

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of the performing rights.

Q And do you think to a composer it matters where their -- what the ultimate genesis of their overall compensation is, sync versus performing rights? What matters, do you suppose, to the composer, where it comes from or what the total is?

A I think that they both matter. The composers care about how much they get in discounted expected present value, and they also care about the mix between upfront payments and payments based on future success of the music.

The fact that the discounted present value of future earnings is whatever it is doesn't mean they are indifferent to the balance between those two.

Q You didn't so testify in the Buffalo Broadcasting case, did you, that it does make a difference? Wasn't the thrust of your testimony that it really doesn't make a difference what the performing rights arena yields in the way of fees, since at the end of the day the effective price won't be affected, and that composers will achieve what a competitive market warrants them achieving?

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A I --

Q Can you answer that question, please?

A I answered it. The -- the mechanism by which the overall price of music is set competitively raises a different question from whether or not the structure of payments to composers is efficient. A competitive outcome doesn't necessarily mean that the price is going to be different than an inefficient competitive outcome. There are two different issues here -- competition and whether or not -- if you really want to get into this, whether -- whether or not risk is allocated properly.

When a composer takes more money up front and less in payments from performing rights, the composer is assuming less risk, and the producer of the program is assuming more risk. Now, it works the same way in reverse.

The composers and producers have preferences about that, and a competitive market outcome with respect to that issue determines the overall size of the pie that gets to be split. And if that is inefficient -- I'm sorry -- if that is

determined inefficiently, then the outcome can still
be competitive, but nevertheless different than an
outcome that is in which risk is allocated
efficiently but but the two parts of music are
competitively determined.

And I can't remember whether the risk point was covered 20 years ago in that legislation -- in that litigation or not.

Q You are not recanting your testimony here to the effect that viewing the marketplace overall, and examining whether composers are achieving competitive music rights fees for their contributions to television programming, what it's relevant to look at is the totality of the synchronization and performing rights payments they received, is that correct?

A Not at all.

Q And your testimony then was -- and I take it you are not recanting it today -- that even if in the back end the performing rights market yielded fees arguably too low, that will not have an outcome in terms of lowering the "effective price" that composer

1	receives, correct?
2	A It will not change the competitive nature
3	of the overall price of music.
4	Q Because the front end synchronization
5	rights market will adjust upward to compensate,
6	correct?
7	A Yes.
8	Q Now, virtually all of your written
9	testimony, sir, from page 4 on is
10	JUDGE GULIN: Excuse me. Mr. Rich, do you
11	want to offer in
12	MR. RICH: Yes. I would like to offer it
13	into evidence at this point.
14	CHAIRPERSON GRIFFITH: Any objection?
15	MR. KLEINBERG: I do object for the
16	reasons I have stated before. I think we had the
17	testimony, so I object to it.
18	MR. SCHAEFFER: Is that being offered for
19	proof of the facts contained in the statement, or is
20	it being offered just for cross examination?
21	MR. RICH: It's being offered consistent
22	with his testimony for representing this witness'

1	views on the subject I just cross examined him on the
2	last five minutes.
3	MR. SCHAEFFER: Is that a limited offer?
4	I'm not quite clear.
5	MR. RICH: I don't know what you're
6	asking, Mr. Schaeffer.
7	MR. SCHAEFFER: The rules seem to provide
8	for we're going to be going through this, I guess,
9	again. I just want to get it straightened out. The
10	rules seem to apply for a situation where you are
11	either offering it on cross examination for purposes
12	of impeachment or whether it's part of the substance
13	of the case. And I'm inquiring whether this is
14	offered for those purposes.
15	MR. RICH: I don't grasp the distinction.
16	I think it is being offered as a prior statement by
17	this witness, which I think puts his testimony in
18	proper context.
19	JUDGE GULIN: Because this witness is an
20	appropriate sponsor for this
21	MR. RICH: Yes.
22	JUDGE GULIN: particular document.

1	CHAIRPERSON GRIFFITH: The objection is
2	overruled.
3	BY MR. RICH:
4	Q Now, am I correct, Dr. Owen, that
5	virtually the entirety of your written testimony, from
6	the middle point on page 4 forward, is premised on the
7	notion that one must look to BMI's previous license
8	experience with commercial broadcasters to arrive at
9	a reasonable fee here?
10	A That's the most reliable benchmark, yes.
11	Q So if the Panel were to disagree with that
12	fundamental premise, namely that the best proxy is
13	commercial as opposed to noncommercial, your analysis
14	would carry relatively little weight, is that correct?
15	Because by definition it is predicated on such
16	comparison, true?
17	A I would think it would carry much less
18	weight than it does now.
19	Q Yes.
20	A I haven't thought about whether or not the
21	methods could be applied to some other benchmark.
22	Q Yes. Now, you cite certain similarities

1	to the commercial broadcasting industry. Indeed, you
2	indicate that you're aware of both similarities and
3	differences between commercial and non-commercial
4	broadcasting. That is at page 2 of your written
5	testimony, correct?
6	A Yes.
7	Q And you indicate that you sought to
8	measure certain of these similarities and differences
9	in the areas of music usage and overall industry scale
10	I think were your words yes? Again, at page 2.
11	A Yes.
12	Q And by that, you, as you testified
13	earlier, looked at measures of revenues, programming
14	expenditures, audience share, and music use, correct?
15	A Yes.
16	Q Let me ask you if you considered certain
17	other factors which don't necessarily appear from your
18	written testimony. Looking at the revenue issue on
19	television's side, did you take account of differences
20	in how public television generates revenues from how
21	commercial television generates revenues? Was that at

all relevant to your analysis?

1	A Well, I thought about it. It's a little
2	bit difficult for me to see how the source of revenue
3	has a lot to do with the nature of the demand for
4	program input such as music.
5	Q Now, let me quote you from the written
6	testimony of another witness in this case. This
7	happens to be an ASCAP witness Peter Boyle, who is
8	ASCAP's chief economist, another Ph.D. in economics,
9	and ask you if you agree or disagree with this
10	statement appearing at page 5 of Dr. Boyle's written
11	testimony.
12	He says that, "From a licensing
13	perspective, there is a major difference between
14	commercial and public broadcasting's revenue base; the
15	difference being public broadcasting's receipt of
16	funds from tax base sources such as federal, state,
17	and local governments, and funding from public and
18	publicly-funded colleges and universities." Do you
19	agree that that is a major difference to be taken
20	account of in analyzing comparative revenues?
21	A For what purpose?

For purposes of fee setting in this case.

1	A No.
2	Q You don't agree?
3	A I don't agree.
4	Q Have you examined, Dr. Owen, the
5	comparative ease or difficulty with which commercial
6	versus noncommercial broadcasters can pass along
7	increased music costs totaling, in the case of BMI's
8	request, 700 percent?
9	A I'm sorry. I don't understand your
10	question.
11	Q Have you given consideration,
12	understanding the economics, as I take it you do, of
13	the respective commercial and noncommercial
14	broadcasting industries, the degree of ease with which
15	a significantly enhanced cost of doing business can be
16	passed along in the case of commercial broadcasters
17	through increased advertising rates and income versus
18	noncommercial broadcasting by attempting to secure
19	income from other sources, is that a factor you
20	considered in your analysis?
21	A It's really not not very relevant to
22	me.

Q	Okay.
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A But the resources that are available are

-- are what they are. And they have to be allocated

by the commercial broadcaster or the noncommercial

broadcaster to their best use. If the price of one

input goes up, there will be adjustments. Less in

other inputs will be used, to some extent, and it may

be that the price charged to users, whether it's

underwriters or government agencies or commercial

sponsors, will go up and they will buy less of it. So

the total output will go down.

All of these things are not especially relevant, given the very tiny part of the total cost of programming that is spent on music. It might be something one would take into account if we were talking about the price of producers or actors or sound stages, or something that makes up the real part of the cost of programming.

- Q And --
- A But not music.
- Q -- from the standpoint of your -- strike that.

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1	As an economist, would you view an outcome
2	which has the effect of reducing output, as you
3	described it, as a desirable economic effect, all
4	other things being equal?
5	A Sometimes a reduction in output is
6	efficient. It depends on the circumstances.
7	Q And you also indicated, I believe, in this
8	last answer that one outcome can be that other inputs
9	are diminished in terms of available funding, correct?
10	So that, in theory, increased payments on behalf of
11	ASCAP and BMI composers, if that were to happen here,
12	might come at the expense of other production
13	elements, correct?
14	A That's one possible outcome, although as
15	I said, the percentage of the program budgets that was
16	spent on music, even with the requested fee, is so
17	small that that's not likely to be a significant
18	issue.
19	Q And do you know that to be a fact from the
20	standpoint of public broadcasting's operations?
21	A Well, public broadcasting's program
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expenditure in 1996 was \$587 million, I think. I'd

OPEN SESSION

1	have to look at this to be sure that number is right,
2	but that is approximately it. And we are talking
3	about \$4- to \$7 million for BMI music. That's a
4	pretty small percentage.
5	Q You don't understand this case solely to
6	involve payments to BMI, do you?
7	A That's what I'm testifying about.
8	Q You have no knowledge as to what ASCAF
9	seeks in this case?
10	A No.
11	Q Now, your comparisons to commercial

Q Now, your comparisons to commercial broadcasting, I take it, and the chart that you have done off of those, basically take a snapshot from one or sometimes two recent years, is that correct?

A Generally, yes.

Q And so your analysis doesn't purport to show any trending over time in terms of the relationship which the ratios you set forth bear in each category, is that correct? In other words, as compared, say, to 1990 and 1993 versus 1997, how historically these percentages line up, you didn't attempt to --

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OPEN SESSION

1	A In a few cases in a few cases that's
2	that is possible, but generally not.
3	Q That wasn't the purpose of your exercise,
4	was it?
5	A Where there was evidence available that
6	would suggest that some prior year was a poor basis or
7	a less reliable basis for estimating some quantity
8	because of the trends, we tried to take that into
9	account.
10	Q No. But my question and maybe I wasn't
11	being very clear. Taking, for example, the audience
12	share statistic, your analysis doesn't reveal, for
13	example, whether in 1990, had you performed the same
14	analysis from comparable data governing that year, how
15	the 4.4 to 5.5 percent of public television as
16	compared to commercial television what the number
17	what the comparable number would have been, say,
18	five or 10 years ago, correct?
19	A I would have to check the report to see
20	what is in the report. The exhibits to the report
21	have data for a number of years for both public
22	broadcasting and for commercial over-the-air

Т.	broadcasting. I'm sure it goes back to 1990.
2	Q You would
3	A And the trend is for public broadcasting
4	audience share as a percentage of total viewing to be
5	roughly flat, whereas commercial television is
6	trending downward, over-the-air broadcasting is
7	trending downward because of the increased cable
8	viewing. So the public broadcasting is trending
9	upward as a percentage of over-the-air broadcasting.
10	Q Can you show me where you depict that
11	information, please?
12	A Well, as I said, I don't know if it's in
13	the report or if it's in the exhibits.
14	Q Look at page 12, please.
15	A If you'll look at Exhibit 47, which is
16	cited in footnote 29, page 1, it gives the public
17	station share, which starting in 1985 is three
18	percent, and then is three percent in every year
19	except about three, where it is four percent.
20	And then if you look at the network
21	affiliates share, starting in 1985 and ending in 1986,
22	there is a substantial downward trend because of

1	because of cable.
2	MR. KLEINBERG: Dr. Owen, what exhibit are
3	you looking at? 47?
4	THE WITNESS: Exhibit 47. That's, for the
5	Panel's reference, in the BMI Volume 2.
6	BY MR. RICH:
7	Q Your table presented in Table 4 of your
8	report depicts a declining audience share in the
9	period for public television as a percentage of
10	commercial in the period '94 to '96, is that correct?
11	A Those three years suggest a declining
12	trend, yes.
13	Q I take it for most, if not all, of the
14	analyses you performed for the years you have the
15	data, BMI or an economist generally retained by BMI
16	could have performed this analysis, say, in 1990 or
17	1991?
18	A I don't know what data were available
19	then.
20	Q Do you have any knowledge that, for
21	example, audience share data were not then available?
22	You've studied the TV industry for many years, have

1	you not?
2	A Audience share data were generally
3	available, yes.
4	Q And have not broadcast television industry
5	revenue estimates been available for many, many years
6	TVD and other sources?
7	A There was a period of time when it was
8	difficult to find such information, but generally it
9	has been available.
10	Q For quite a number of years, yes?
11	A There was a period in the I've got the
12	years wrong. There was a period when the FCC stopped
13	publishing such data, before commercial services
1.4	started publishing such data. So it's really very
15	difficult to
16	Q But at least for the last 10 years there
17	have been
18	A Yes.
19	Q many, many
20	A Yes, there have.
21	Q such estimates, correct?
22	A Yes.

1	Q And by definition, BMI has been aware of
2	the relative fees it has been receiving from Public
3	Broadcasters and commercial television broadcasters,
4	correct?
5	A I hope so.
6	Q To your knowledge, has BMI ever, before
7	this proceeding, undertaken a comparison of the type
8	you have testified to?
9	A Don't know.
10	Q I'd like, finally, to turn to your
11	television use analysis, beginning at page 6. I
12	believe you indicated that this was the most
13	complicated of your analyses?
14	A Yes.
15	Q Had a lot of moving parts, yes?
16	A Yes.
17	Q Now, you relied on information as to music
18	usage on public and
19	MR. KLEINBERG: Bruce, excuse me just
20	this is music use?
21	MR. RICH: Yes. I think we should go
22	confidential. Thank you.

1	MR. KLEINBERG: Okay.
2	CHAIRPERSON GRIFFITH: All right. The
3	record will reflect that we are, once again, in
4	executive session.
5	MR. KLEINBERG: Thank you, Your Honor.
6	(Whereupon, the proceedings went
7	immediately into Executive Session.)
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1	CHAIRPERSON GRIFFITH: Mr. Salzman?
2	MR. SALZMAN: BMI calls as its next
3	witness Janet McFadden.
4	CHAIRPERSON GRIFFITH: Okay.
5	Whereupon,
6	JANET McFADDEN
7	was called as a witness, and having been first duly
8	sworn, assumed the witness stand, was examined and
9	testified as follows:
10	MR. WEISS: Your Honors, if I may, at an
11	appropriate time, I do have a little bit of voir dire
12	for this witness, so when it is appropriate I would
13	like to ask her a few questions.
14	CHAIRPERSON GRIFFITH: All right. I
15	presume that we are no longer in executive session, is
16	that correct?
17	MR. KLEINBERG: That is correct.
18	CHAIRPERSON GRIFFITH: I'm worried about
.19	Mrs. McGivern getting away on St. Patrick's Day.
20	MR. SCHAEFFER: She has gotten away, but
21	I think she is in the registrar's office.
22	CHAIRPERSON GRIFFITH: Oh, okay.

1	DIRECT EXAMINATION
2	BY: MR. SALZMAN
3	Q Please state you name, ma'am.
4	A My name is Janet R. McFadden.
5	Q What is your current occupation?
6	A I am currently a law student at the
7	University of Texas School of Law and I freelance in
8	television production.
9	Q How long have you worked in television
10	production?
11	A For more than 20 years.
12	Q As a television producer, where have you
13	been employed?
14	A I worked for sixteen years at WGBH, the
L5	public television station in Boston, and for three and
16	half years at National Geographic television division.
L7	Q Could you please talk louder if you can?
18	Your witness, Mr. Weiss.
19	VOIR DIRE
20	BY: MR. WEISS
21	Q Ms. McFadden, you resume indicates that
22	you worked as a summer associate for the law firm of

1	Drinker, Biddle and Reath in 1997, is that correct?
2	A That is correct.
3	Q That is located here in Washington?
4	A Yes.
5	Q Were you aware that Drinker, Biddle and
6	Reath was at one point, council of record in this
7	proceeding for BMI?
8	A No.
9	Q I would like to show you a document which
10	I will mark for identification as PBS 19, I believe we
11	are up to.
12	CHAIRPERSON GRIFFITH: We are 19X.
13	MR. WEISS: Oh, 19X; thank you
14	(WHEREUPON, THE DOCUMENT
15	REFERRED TO WAS MARKED AS PBS
16	EXHIBIT NO. 19X FOR IDENTIFICATION.)
17	(PAUSE)
18	Q Ms. McFadden, this is a notice of
19	appearance form indicating that the names Michael J.
20	Remington and George Galt of Drinker, Biddle and Reath
21	should be substituted as counsel by our colleagues at
22	Hughes, Hubbard and Reed across the aisle.

1	Have you ever seen this document before?
2	A No.
3	Q Were you aware that Drinker, Biddle and
4	Reath represents BMI?
5	A Yes.
6	. Q Were you aware at the time you were a
7	summer associate at Drinker, Biddle and Reath that BMI
8	was represented by that firm?
9	A Yes.
10	Q Did you have occasion to work with Mr.
11	Remington or Mr. Galt at Drinker, Biddle and Reath?
12	A Yes.
13	Q Did you work with them on matters relating
14	to BMI?
15	A Yes.
16	Q Did you have any occasion to work on this
17	matter when you were a summer associate?
18	A No.
19	Q Drinker, Biddle and Reath still represents
20	BMI in various matters, correct?
21	A I don't know.
22	Q Were you aware that Mr. Remington last

1	week and I believe even today is talking to people on
2	Capitol Hill regarding the very section at issue in
3	this proceeding, Section 182 of the Copyright act?
4	A I haven't talked to anybody at Drinker
5	since I left.
6	Q Have you received an offer to work at
7	Drinker, Biddle and Reath?
8	A Yes.
9	Q Have you accepted that offer?
LO	A Yes.
11	MR. WEISS: I have no further questions,
L2	Your Honors.
L3	(Conclusion of Voir Dire).
L4	CHAIRPERSON GRIFFITH: All right. Go
L5	ahead.
L6	DIRECT EXAMINATION
L7	BY: MR. SALZMAN, continued
L8	Q You told us just before that you had
19	worked in your television career for WGBH and for
20	National Geographic, correct?
21	A Yes.
22	Q What kind of station is WGBH?

1	A WGBH is the public television station for
2	Boston and the eastern Massachusetts area.
3	Q In addition to being a broadcaster, is
4	WGBH also a television program producer?
5	A Yes, very much so.
6	Q Could you just briefly explain that?
7	A They produce, besides a lot of local
8	programming, they produce a lot of national
9	broadcasting for public television; NOVA, Masterpiece
LO	Theater, Front Line, American Experience, a lot of
11	how-to shows like This Old House and The Victory
12	Garden.
13	Q Are you familiar with the term national
14	program service?
1.5	A Yes.
16	Q Does WGBH produce programming that appears
17	on PBS stations through the national program service?
18	A Yes, that is basically prime time.
19	Q That is also called the national feed for
20	PBS?
21	A Yes.
22	Q Does WGBH also produce programs that are

1	syndicated to other public television stations?
2	A Yes.
3	Q Could you just briefly recount for us what
4	sort of jobs you had in your career at WGBH?
5	A Yes. I was an editor, a director, post-
6	production supervisor, producer and then I moved into
7	management.
8	Q Did you ever win any awards as an editor?
9	A Yes. I won a national Emmy award for
10	editing a four-hour television movie of the Scarlet
11	Letter for PBS.
12	Q By the way, the Emmy Award that you won,
13	were you in competition with other public broadcasters
14	only or also with commercial broadcasters?
15	A With commercial and public broadcasters.
16	Q Can you briefly tell us the names of some
17	of the programs that you worked on while you were at
18	WGBH?
19	A Front Line, American Experience, Ten
20	O'Clock News which was local, NOVA, Victory Garden,
21	This Old House, Masterpiece Theater, Mystery Theater.
22	Q As a producer of the Ten O'Clock news what

1	did you do?
2	A I had supervisory responsibility over the
3	production staff, budgetary responsibility, and I
4	wrote scripts and basically produced the evening
5	broadcast.
6	Q Were you ever an acquisitions producer?
7	A Yes. I was an acquisitions producer for
8	two series, one one-hour show and one three-hour
9	series.
10	Acquisitions producer means that we get
11	the documentaries from overseas, bring them over here
12	and rewrite them to Americanize the script, re-edit
13	them to make them less opinionated and we sometimes
14	just basically reformat them, re-record the narration
15	with an American voice.
16	Q You also had the role of coordinating
17	producer after some programs?
18	A Yes, for Front Line, the AIDS Quarterly
19	and the American Experience; that is a managerial
20	role.
21	It is supervising production and post

production, but it is also supervising staff and

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1	budgets as well as taking care of the production
2	details.
3	Q We have heard quite a bit of testimony so
4	far using the names of some of these programs. Maybe
5	you can briefly describe what Front Line is?
6	A Front Line is a one-hour long weekly
7	documentary series, public affairs based, often
8	investigative, sometimes simply expository of current
9	events.
10	Q We have also heard about The American
11	Experience. Could you briefly describe that?
12	A That is also a one-hour documentary series
13	that is historical in nature, looking at historic
14	events in the United States.
15	Q While you were at WGBH, did you become
16	familiar with the production practices and standards
17	for PBS and its producing member stations?
18	A Yes, very much so.
19	Q Was there a standard practice as to
20	whether or not music would be used in that
21	programming?
22	A There was invariably a theme, a musical

1	theme that appeared at the beginning of each show
2	under what we call the title sequence, and often time
3	under credits as well.
4	Usually, to a varying degree, depending on
5	the type of programming, there would be background
6	music as well.

Q Was it the practice while you were at WGBH for production of programming for the national feed for syndication to hire composers to create music for those programs?

A It was not the invariable practice, but it was a frequent practice, yes. We would use previously recorded music for programs like the American Experience because you want to use period music along with the historical events.

But for NOVA, for example, that would be originally-composed music for programs like that.

Q During you time at WGBH and since that time, have you noticed any trend with respect to the use of music in WGBH-produced programming?

A Yes. I have noticed a definite increase in the use of music and particularly in the use of

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1	originally-composed music.
2	Q Could you give us an example of that?
3	A Front Line, I think, is a very good
4	example. When I started on Front Line in the early to
5	mid-Eighties, we had a policy against using music
6	because the theory was with public affairs programming
7	you don't want to manipulate the audience. Music is
8	a good tool to manipulate the audience.
9	But gradually over time, I would say,
10	1987, 1988 or so, we started noticing that the
11	commercial public affairs programs like Dateline,
12	20/20, 48-Hours, were using music and successfully so.
13	So, we thought we could start doing that
14	too. That is basically why we started using
15	originally-composed music so that we could control
16	that manipulation.
17	When the producer has control over how it
18	is composed and how long the music is and where it is
19	placed, they can restrain themselves from manipulating
20	the audience too much.
21	Q Now, could you briefly describe what your
22	iobs were at National Geographic?

1	A I started as the post-production
2	supervisor for the hour-long specials and then became
3	coordinating producer and eventually supervising
4	producer for all of the hour-long programs that were
5	produced.
6	Q Can you tell us what a post-production
7	supervisor is?
8	A Post-production supervisor handles the
9	film material from the time it comes in the door from
10	the field, supervises the processing of the film,t he
11	getting of it only video tape. Basically putting the
12	programs together including looking at the narration
13	recording, the script writing, the music composition,
14	stock footage. It is a more technical job than it is
15	managerial.
16	Q Could you describe for us the distinction
17	between production and post-production?
18	A Production is everything that happens
19	before, the acquisition of the film in the field, when
20	you are shooting out in the field.
21	Post-production is, the film comes back in
22	the door and it is all of the things that happen to it

1	after that point, including as I said, the writing of
2	the script, the recording of the narration, the
3	editing of images and the music and the final
4	audience.
5	Q So, the inclusion of music in a
6	documentary such as a National Geographic program is
7	part of post-production?
8	A Correct.
9	Q Can you just briefly name for us some of
10	the productions you have worked on at National
11	Geographic?
12	A I worked on almost a hundred, so I want to
13	look at my testimony to see which ones I said before.
14	Jewels of the Caribbean, Keepers of the
15	Wild, Survivors of the Skeleton Coast, The Mexicans,
16	Great Indian Railways, Mysteries Underground, that is
17	among many, many others.
18	Q Can you tell us what role, if any, in the
19	acquisition or inclusion of music in those National
20	Geographic specials?
21	A Yes. I would audition the composer's
22	tapes, basically filtering out the ones that I didn't

1	like for a particular show and presenting maybe two or
2	three to the producer and the editor of the specific
3	film.
4	Q Two or three different composers?
5	A Yes.
6	Q And that was for what purpose?
7	A So that the producer and the editor didn't
8	have to go through a whole lot of composer tapes that
9	we, on the managerial side, didn't particularly think
LO	were going to be appropriate for that particular show.
L1	Q So, that was in the process of hiring a
L2	composer?
L3	A Correct. Then, when the producer and
L4	editor picked the composer for a specific show I would
L5	negotiate the contract with that composer.
L6	I would also get involved in the actual
L7	process of creating the score.
L8	Q Can you describe your experience at
L9	National Geographic in helping create the score, how
20	that was done?
21	A Once the composer is hired and on board we
22	have what is called a spotting session where the

1	producer, the editor and the composer sit down, go
2	through the cut of the show.
3	Q What is the cut of the show?
4	A Rough cuttings, usually 15 to 20 minutes
5	longer than the final version.
6	Q Without music in it?
7	A Yes, without music, without narration,
8	without a lot of the sound effects.
9	So, the producer and editor go through the
10	show, basically shot by shot and tell the composer
11	where they want music, how long it should be, what the
12	mood of the music should be, and how elaborate they
13	want the music to be.
14	Q What happens, in your experience, after
15	the spotting session?
16	A Then the composer goes away and composes.
17	There are several back and forth sessions where the
18	composer will come in and show us what he has done and
19	we will either say that's great or more flutes here
20	please, or louder there.
21	Then he goes back and composes the final
.22	number of cues, the score basically, then delivers it

1	back to us and we take it from there.
2	Q What are the last stages?
3	A We lay it up against the picture, we lay
4	it over onto audio tape to make sure the music cues
5	stay in synch with the picture and then we mix the
6	music with the narration and the sound effects and the
7	dialogue.
8	Q In your experience,
9	JUDGE DREYFUS: I'm sorry. He comes back
10	with a tape of the whole score?
11	THE WITNESS: He comes back with a tape of
12	the whole score.
13	JUDGE DREYFUS: And then you break it into
14	segments?
15	THE WITNESS: To put it up against the
16	picture.
17	Q How long were the National Geographic
18	documentaries you worked on?
19	A They were 54 minutes long, basically. It
20	depended on which venue it was going to air on, but we
21	made them 54 minutes long and then made them shorter
22	to fit whichever venue it was going to air on.

1	Q Those National Geographic documentaries
2	would have approximately how much music in them, if
3	you can state it in a generalization?
4	A Generally, between 24 and 28 minutes.
5	About 40 per cent of the show.
6	Q In addition, the National Geographic shows
7	had themes, did they not?
8	A National Geographic has a very wonderful
9	theme that lasts about a minute that went at the
10	beginning of every special.
11	Q That was in addition to the 24 to 28
12	minutes of original music.
13	Q Now, the National Geographic specials that
14	you were involved in when you worked there, where did
15	they air in the United States?
16	A On PBS and some aired on NBC.
17	Q Can you just briefly list some that aired
18	on PBS?
19	A Most of the ones that I already said, and
20	again, I am going to refresh my memory.
21	Eternal Enemies, Reflections on Elephants,
22	Hawaii-Strangers in Paradise, they were PBS films.

1	Q Can you list some that were on NBC?
2	A The Secret Life of Pandas, The New
3	Chimpanzees, and The Okabango Delta, among others.
4	Q Was it determined before these programs
5	were filmed whether they were going to appear on NBC
6	as distinguished from PBS?
7	A No.
8	Q When, in the time sequence you previously
9	testified to, would it be known by the people making
10	the program that a particular title was destined for
11	NBC rather than PBS?
12	A In my experience it varied, but generally
13	speaking not until we were into post-production, not
14	until we were very late into post-production. I think
15	one film was actually complete before we knew where it
16	was going to air.
17	Q So, in producing these programs for
18	National Geographic, was any difference made in terms
19	of the production values and the production choices
20	based on whether or not a film was destined for NBC
21	broadcast rather than PBS broadcast?

Α

No.

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1	Q Who paid the composers for the original
2	music contained in those National Geographic specials?
3	A National Geographic.
4	Q Do you have any knowledge of the budgets
5	available for that purpose?
6	A Yes. We paid between \$12 and \$18
7	thousand, depending on how many acoustical musicians
8	needed in any given show. I would say generally
9	speaking, it was about \$14 thousand.
10	Q Was additional money paid to composers if
11	their music was to appear on PBS as opposed to NBC?
12	A No, the music budget was the same.
13	Q Did National Geographic have available to
14	it any composer that it wanted to hire, or did it have
1	
15	a list of composers? How did you go about choosing?
15 16	a list of composers? How did you go about choosing? A We had composer audition tapes come in
16	A We had composer audition tapes come in
16 17	A We had composer audition tapes come in over the transom, but the specials had a list of
16 17 18	A We had composer audition tapes come in over the transom, but the specials had a list of composers that we tried to use over and over again
16 17 18 19	A We had composer audition tapes come in over the transom, but the specials had a list of composers that we tried to use over and over again because they worked well for us.

1	specials.
2	Q Do you know of any examples of composers
3	who worked on National Geographic specials that
4	appeared on both NBC and PBS?
5	A Yes, I do, and again I would like to refer
6	to my testimony.
7	Q Mark Adler scored both White House which
8	aired on PBS and the Last Czar on NBC. Rick Bates did
9	Heart of Africa which aired on PBS and Chimpanzees
10	which aired on NBC. And the Insects, which is a group
11	from England, scored Hawaii on PBS and Life on
12	the Edge on NBC.
13	Q From your point of view, was there any
14	difference in terms of the work involved as to whether
15	Mr. Adler's or Mr. Bates' work appeared on the one
16	outlet rather than the other, NBC versus PBS?
17	A No difference.
18	MR. SALZMAN: No further questions.
19	CHAIRPERSON GRIFFITH: All right. Mr.
20	Schaeffer, do you have any questions, sir?
21	MR. SCHAEFFER: I have no questions.
22	CHAIRPERSON GRIFFITH: Thank you. Mr.

1	Weiss?
2	THE WITNESS: Thank you.
3	CROSS EXAMINATION
4	BY: MR. WEISS
5	Q Ms. McFadden, you mentioned that the
6	typical music budget for a one-hour National
7	Geographic special ran from \$12 to \$18 thousand and
8	was roughly \$ 14 thousand, correct?
9	A Correct.
10	Q What did this money pay for?
11	A It paid the composer's fee and the cost of
12	recording.
13	Q Approximately what proportion of the money
14	paid in the music budget went to the composer's fee?
15	A I don't know. We gave the whole thing to
16	the composer and he allotted it himself.
17	Q So, when you said that roughly \$14
18	thousand was the music budget, that was the amount
19	paid to the composer and the composer was responsible
20	for creating the music and composing the music and
21	whatever he had left went into his pocket, in essence?
22	A Correct. I mean he split it out between

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1	his fee and the actual hard costs.
2	Q I believe another BMI witness will be
3	testifying that roughly a third of the cost that he
4	receives in up-front payments for composing go to his
5	costs and the remainder goes to him.
6	Does that sound accurate to you, in your
7	experience?
8	A I don't know. In my experience, from
9	just having talked to the composers, they allotted it
LO	however they wanted to, as long as they satisfied our
11	aesthetic requirements.
L2	Q So, I understand then, irrespective of
L3	whatever amounts of money the composer earns from BMI
L4	or ASCAP from performing rights royalties, they earn
L5	a certain amount of money from National Geographic up
L6	front when they create the program, correct?
L7	A Correct.
L8	Q Does National Geographic have a music
L9	publishing company?
20	A Yes, I believe they have two.
21	Q One ASCAP and one BMI, correct?
22	A Correct.

1	Q The determination whether to use the ASCAP
2	or BMI publishing company for a particular program is
3	based upon the affiliation of the composer who is
4	writing the music.
5	Let me ask that slightly differently.
6	What does a music publishing company do for National
7	Geographic?
8	A I don't know.
9	Q Are you aware that a music publishing
LO	company, in general, collects royalties for
L1	performances of music in the National Geographic
L2	programming?
13	A I am generally aware that that is what
L4	ASCAP and BMI do.
L5	Q They pay National Geographic's music
L6	publishing company for performances of works that they
L7	have published on public or commercial television,
18	correct?
L9	A I am afraid I really don't know the
20	workings, I really don't.
21	Q Are you aware that when a composer creates
22	works for National Geographic, National Geographic's

1	publishing company retains what is called the
2	publishing share of the music performing rights?
3	MR. SALZMAN: Object to the form.
4	CHAIRPERSON GRIFFITH: The form of the
5	question?
6	MR. SALZMAN: As being argumentative,
7	assuming a fact hat is not in evidence.
8	CHAIRPERSON GRIFFITH: Objection is
9	overruled.
10	THE WITNESS: I am sorry, you will have to
11	say it again.
12	Q Am I correct that music is created for a
13	National Geographic program, National Geographic's
14	publishing company retains what is commonly called the
15	publishing share of the music performing rights,
16	correct?
17	A I guess what I can say is, when I fill out
18	the music cue sheets in that little area, I write down
19	the name of National Geographic's publishing company
20	and that is truly all I know about how it works.
21	Q So, you don't have any information as to
22	how payments are made or what payments are made to

1	that music publishing company when those compositions
2	are performed?
3	a Correct, I have no knowledge.
4	Q By the way, the music on National
5	Geographic's programming hasn't changed significantly
6	over the past 10 to 15 years, has it?
7	A The amount of music?
8	Q The amount of music, the nature of the
9	music used.
10	A Well, I don't know because I was only
11	there for three and a half years. I would say that it
12	did not change during those three and a half years I
13	was there.
14	Q Did you have any understanding that it had
15	been significantly different prior to your arriving at
16	National Geographic than it was during your tenure
17	there?
18	A That is my impression.
19	Q That it was the same?
20	A That it was basically the same.
21	Q And that the process of creating music for
22	including in a National Geographic program was

1	essentially the same for many years before you arrived
2	at National Geographic?
3	A Well, technically the process changed a
4	lot even while I was there.
5	But in terms of amount of music used and
6	the mood and theme of it, no, I would say there was
7	not change.
8	Q You testified that National Geographic
9	specials have appeared on both commercial broadcast
10	television, the NBC network and on public television
11	correct?
12	A Correct.
13	Q You are not suggesting that most programs
14	that appear on public television also appear on
15	commercial broadcast television, are you?
16	A I have no knowledge of that.
17	Q Why don't we look at BMI Exhibit 66 which
18	is a copy of your vitae.
19	A Okay.
20	Q If you look down the first, second and
21	third page there are a number of programs listed here
22	that you worked on while you were at WGBH, correct?

1	A Yes.
2	Q If you look down this list of programs, is
3	it accurate to say that the vast majority of them are
4	programs that appeared on public television and not on
5	commercial broadcast television?
6	A Yes.
7	Q In fact, almost exclusively, the programs
8	you worked on at WGBH appeared solely on public
9	television not on commercial television.
10	A Correct.
11	Q You testified on page three of your
12	written testimony that when National Geographic
13	creates a document, the finished film is always
14	approximately 54 minutes in length, correct?
15	A Correct.
16	Q And when the National Geographic special
17	airs on public television, the 54-minute version tends
18	to be the one that is shown, correct?
19	A Correct.
20	Q When it is created for NBC, however, you
21	state that the version is edited down to 48 minutes,
22	a six minute shorter version than typically appears on

1	public television, correct?
2	A Correct.
3	Q What accounts for that six minute
4	difference?
5	A Commercials.
6	Q NBC inserts commercials through six
7	minutes of that programming that PBS does not insert,
8	correct?
9	A Correct.
10	Q You haven't conducted any in-depth
11	analysis of music use between commercial and public
12	television, have you?
13	A No.
14	Q You haven't looked at any analysis of
15	public television music use over the course of time,
16	have you?
.17	A Other than what I know from my own 20
18	years of experience.
19	Q Your own experience to which you testified
20	is simply anecdotal. It doesn't reflect any analysis
21	or comprehensive study, does it?
22	MR. SALZMAN: I object.

1	CHAIRPERSON GRIFFITH: On what basis.
2	MR. SALZMAN: It is argumentative. She
3	testified that it was her experience; she wasn't
4	recounting anecdotes.
5	CHAIRPERSON GRIFFITH: Overruled. Thank
6	you.
7	A I am sorry, ask that again?
8	Q I was saying that your testimony was
9	simply as the changes in music use was simply
10	anecdotal and not the reflection of any study or
11	analysis done comprehensively of music use on public
12	television, is it?
13	A Correct.
14	Q You never worked for a commercial
15	television station or a commercial television network,
16	have you?
17	A Not on staff, no.
18	Q When you talked about your experience,
19	that experience reflected your work at WGBH and not
20	any experience at 350 other public television
21	stations, correct?
22	A I have worked at other public television

1	stations in my freelance capacity.
2	Q Well, if you looked at page two of your
3	testimony, it says that you became aware during your
4	time at WGBH of the growing importance of music for
5	WGBH programming, correct?
6	A Correct.
7	Q So, basically, your testimony reflected
8	your experience and knowledge principally when you
9	worked at WGBH?
LO	A Principally from WGBH.
L1	Q By the way, you mentioned that Front Line
L2	began using music in the background which it hadn't
L3	used when the program was first broadcast?
L4	A Correct.
L5	Q And that change took place in the 1980's?
L6	A Correct.
L7	Q Has there been subsequent change to the
L8	nature of music used in Front Line that you are aware
L9	of?
20	A When I watch it on the air I see it
21	growing even now, yes. And having talked to my
22	friends who are still producers there, I know that tit

1	is still growing.
2	THE WITNESS: I have no further questions.
3	CHAIRPERSON GRIFFITH: All right. Any
4	redirect?
5	MR. SALZMAN: No.
6	CHAIRPERSON GRIFFITH: All right, ma'am,
7	you may step down. Thank you very much. We are going
8	to commence at 9:30 a.m. on Thursday.
9	MR. SCHAEFFER: I have a little bit of
10	housekeeping if I could just detain you for a moment.
11	I have Mr. Boyle's revised testimony which
12	I want to give you. Shall we file that with you now
13	or later?
14	CHAIRPERSON GRIFFITH: I think it is to be
15	filed at the Copyright Office.
16	MR. SCHAEFFER: But I have copies for your
17	gentlemen, so if you want it I can give it to you now.
18	CHAIRPERSON GRIFFITH: Yes, that's fine.
19	MR. SCHAEFFER: I think the originals are
20	being brought down by Mr. Shore.
21	CHAIRPERSON GRIFFITH: All right.
22	JUDGE DREYFUS: This is an entirely

	MR. SCHAEFFER: It is revised.
2	CHAIRPERSON GRIFFITH: All right, anything
3	else, Mr. Schaeffer?
4	MR. SCHAEFFER: Yes. We have the letter
5	from Ms. Bander which we will file and we have a
6	proposed stipulation which we will show.
7	CHAIRPERSON GRIFFITH: On Thursday now, we
8	are going to have in addition to Dr. Boyle
9	MR. KLEINBERG: Michael Bacon and Roy
10	Epstein.
11	MR. SCHAEFFER: Do you want to go first?
12	MR. KLEINBERG: Mr. Bacon has to go first;
13	we are setting this within his schedule.
14	CHAIRPERSON GRIFFITH: It would probably
15	be better to finish BMI case if we can.
16	MR. SCHAEFFER: That would be fine; we
16 17	MR. SCHAEFFER: That would be fine; we would like to do that.
17	would like to do that.
17 18	would like to do that. CHAIRPERSON GRIFFITH: All right. Thank
17 18 19	would like to do that. CHAIRPERSON GRIFFITH: All right. Thank you very, very much. We will see you Thursday morning

CERTIFICATE

This is to certify that the foregoing transcript in

the matter of:

Hearing: Adjustment of the Rates for

Noncommercial Educational

Broadcasting Compulsory License,

Docket No. 96-6 CARP NCBRA

Before:

Library of Congress

Copyright Arbitration Royalty Panel

Date:

March 17, 1998

Place:

Washington, DC

represents the full and complete proceedings of the aforementioned matter, as reported and reduced to typewriting.

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